



Instructions for: Public Safety Operational Plan

K Division

General Information

Note: Use in conjunction with KD5486 Public Safety After Action Plan

Attachments: This form offers expandable fields. However, if more room is needed, or if it is more effective to attach supporting documentation, this is also acceptable.

Purpose of Document: This planning tool is to be used to manage major police-led events, such as public order incidents, significant community events, major sporting events, or other incidents that might require a coordinated police response.

GSB Command Structure: The Gold-Silver-Bronze is a command and control system which clarifies reporting lines and accountability that is based on roles rather than rank. GSB is primarily used for police-led events but it can be used in conjunction with Incident Command System (ICS) or other incident management systems, where the police are a component of the Operations Section. It does not supplant or replace ICS or other incident management systems, particularly in cases where it is more appropriate to create a unified command or where the police do not have the primary incident management role. Further information about the GSB model can be found in the "K" Division Manuals.

Glossary

Gold Commander: The Gold Commander is the senior officer responsible for the operation (e.g. for a single community event, the Detachment Commander, for a District-wide event, the District Officer or delegate; and for a Province-wide event, the Criminal Operations Officer or delegate). The Gold Commander provides strategic direction to the Silver Commander and establishes the overall goals and objectives of the plan.

Silver Commander: The Silver Commander is assigned by the Gold Commander and develops the public safety operational plan to achieve the goals and objectives established by the Gold Commander. The Silver Commander owns the operational plan and is responsible for working with the Gold Commander to ensure that sufficient resources are available to manage the event.

Bronze Commander: A Bronze Commander is assigned by the Silver Commander. A Bronze Commander is the leader of a team that is responsible for developing and implementing tactical plans based on the tactical goals and objectives established by the Silver Commander.

Event Summary: This field is used to provide a brief overview of the event or situation in 1-3 paragraphs only. It might be similar to a PROS Occurrence Summary.

Background: This section is used to document relevant or key historical information that might be known about the event e.g., How often does the event occur? Were there any prior policing issues? What resources were needed for the previous events?

Intelligence: This section is used to document any intelligence that is known about the event. What are the civilian organizers expecting? How many people are expected to attend? What is the anticipated demeanour? Are there any individuals or groups of concern? The source of the information gathered should be included where appropriate.

Risk/Threat Assessment: This section is used to identify and assess risks and threats to the event, based on the available intelligence. There should be a brief description identifying the likelihood of the risks occurring and the potential impact of the risks. A formal risk assessment is not a requirement, but if available may be included here.

Gold Strategy: This is a high level strategic plan and direction to the Silver Commander. It identifies strategic goals and objectives, and may include specific strategies and operational constraints. For example, one component of a Gold Strategy for an outlaw motorcycle run may identify expectations for traffic enforcement and compliance with liquor legislation, e.g. zero tolerance vs. referral to provincial liquor inspector. The Gold Strategy should be concise and clear, and should not exceed 1-4 paragraphs in length.

Silver Commander's Operational Plan: The Silver Commander's Operational Plan is based on the Gold Strategy. Objectives and constraints are provided by the Gold Commander. The Silver Commander's Operational Plan will outline the tactical responsibilities for each Bronze Commander and may include contingency plans to manage risks and threats to the event. The tactics used should be proportional to the risks and threats presented. All aspects of the Silver Commander's Operational Plan should be communicated to the Bronze Commanders.

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SMEAC (Situation, Mission, Execution, Administration and Logistics, Command and Control, Communications)

- **Situation:** This is a concise statement (1-3 paragraphs) of the current situation, including the background, intelligence and risk assessment. Minimize any repetition from information previously provided.
- **Mission:** The mission is a clear statement of the goals and objectives of the operation and will reflect the stated intention of the Gold and Silver Commanders.
- **Execution:** In this section, the Silver Commander briefly describes what Bronze Commander Tactical plans will be required and how they will work together in order to accomplish the mission. This section should also include any legal authorities or policy references. Consideration should be given detailing the execution in chronological order including any pre-event, event, post-event activities.
- **Administration and Logistics:** This section should detail the human and physical resources deployed (or available) to the Silver Commander. This will include facilities (e.g. command post, staging areas), as well as logistics and supplies sufficient to sustain the event for the expected duration.
- **Command and Control:** This section describes who is in charge of the operation and should include contact information for all Bronze, Silver and Gold Commanders. An organizational chart should be included in this section or as an appendix to the plan. It should be clear to every individual involved in the event who they report to and what authority is delegated to them.
- **Communications** (Operational and Strategic): This section should detail how the participants will communicate. Will Blackberry Messenger be used? What repeater channel will be used? Will other forms of communication be used? Will the OCC be involved? It should also describe any internal or external communications and e.g. media plan.

Bronze Commanders - Tactical Plans: This section is where the Silver Commanders will briefly describe each Bronze-level functional or geographical area of responsibility. The Silver Commander should detail for the Bronze Commanders any specific direction, objectives and constraints. The Silver Commander should also indicate to the Bronze Commanders whether a separate tactical plan is required on form KD5495 to be attached separately. A separate tactical plan on form KD5495 should be used when the Bronze assignment is particularly detailed or complex, e.g. a tactical plan for the deployment of Special Tactical Operations (STO), as part of a greater strategic response to an event or incident.



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Note: This form offers expandable fields.

Event

Caption and/or Project Name	Event Start Date (yyyy-mm-dd)	Event End Date (yyyy-mm-dd)
Coutts Border Protests	2022-01-29	

Files

PROS Number	Unit Name	Other Reference
2022111482	Southern Alberta District	

Occurrence

Collator Codes / IO Codes	Unit	Other
Milk River K2324; IO 749810	Southern Alberta District	
Gold Commander	Silver Commanders	
C/Supt Trevor Daroux	Insp Ian Shardlow, S/Sgt Kevin Charles	
Bronze Commanders (this field expands)		
S/Sgt Chris Zanidean, Sgt Rob Harms		

Summary

Event Summary (one to three paragraphs only) (this field expands)

Protesters comprised mainly of truckers intend to travel to the Coutts border crossing and impede all vehicular traffic travelling north and south through the Canada/USA border. Intelligence estimates several hundred participants and vehicles will also include personal vehicles as well as big rig trucks.

Event Type

Type of Event

- ☒ Planned Event ☐ Spontaneous Event ☐ Multi-Agency Event ☐ Critical Incident
☐ Other specify:

Priority

- ☐ Organized Crime ☐ National Tactical ☐ Divisional Tactical
☐ Other specify:

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Other Agency Participation

Identify participating agencies and their primary contact information (this field expands)

CCMG:

S/Sgt. Mark Wielgosz - Irrelevant

S/Sgt. Chris Matechuk -

RCMP Media - Cpl. Curtis Peters - Irrelevant

RCMP Detachment Commanders:

Milk River - Cpl. Mike Brown Irrelevant

Raymond - Sgt. Kevin Wright -

Cardston - Sgt. Bob Wright -

Sheriff Highway Patrol:

Insp. Jason Delaney - Southern Alberta SHP

A/Sgt. Delaney Malsbury - Coutts VIS Commander - s.37

Sgt. Kayla Campbell - Lethbridge SHP - s.37

Sgt. Shaun Jorgensen - Coaldale ITU SHP - s.37

Sgt. Donald Kartz - Dunmore VIS SHP - s.37

Sgt. Rod Wand - Redcliff ITU SHP - s.37

CBP Point of Contact:

s.38

Additional Contacts:

Chief Scott Kienlen Irrelevant

Director Ben Tame Irrelevant

Chief Duane Bourgeois - Will report to Carway

Matthew Capo - CBSA Supervisor - Irrelevant

Additional:

IBET Contacts

Cpl. Michael Badder - Irrelevant

Sgt. Farid Siddiqui -

Cst. Jan Acourt - Irrelevant

Cst. Andre Bedard - Irrelevant

Cst. Brian Wishart -

Cst. Vanessa Brouillette - Irrelevant

Cst. Matthew MacGregor (CPS if needed) - Irrelevant

Sgt. Russ Lyon CPS (if needed) - Irrelevant

C/M Noel Flatters (Analyst) - Irrelevant

SOC:

Cst. Kevin Lambert - Irrelevant

Cpl. Chad Mcrae Irrelevant

Sgt. Ian Patey -

Cpl. Rich Niwa -

Cpl. Colin Scotland - Irrelevant 8 (if not deployed by STO)

Cst. Allan Watt - Irrelevant (if not deployed by STO)

POC:

Doiron, Matt

McLaughlan, Blake

Falzetta, JR

Evans, Shea

IMET:

Sgt. Tyson DUFF - Irrelevant

Cst. Ashford MURRAY - Irrelevant

Cst. Roland Rutten

Cst. Adam Arendas

STO / Traffic Roster:

Cst. David Macqueen

Cst. David Fogarty

Cst. Sandy Carmichael

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Background

Detail any relevant background or history for the event (this field expands)

The Federal Governments of Canada and the United States have recent enacted mandatory COVID 19 vaccination requirements for commercial truck operators. This has resulted in several demonstrations against this government action, including a significant cross Canada convoy that is destined for the Ottawa Capital region.

January 26, 2022 open source information from RCMP, CBSA and s.38

s.38 provided information of a potential convoy and/or blockade occurring at the port of Coutts and possibly the ports of Del Bonita and Carway has been scheduled for Saturday, January 29th.

Social media posts indicate the main convoy will be traveling to the port of Coutts but additional posts say there will be a convoy to the ports of Del Bonita and Carway as well, departing the Flying J Truckstop in Lethbridge at 0500hrs. s.38

s.38

s.38 CBSA information indicates the convoy's intention is to block traffic at the port however they intend to allow border staff and locals through.

The Port of Coutts is the largest POE in Alberta and the only one that is 24 hours, and sits on highway 4 on the Canadian side and I-15 on the US side. This is a major thoroughfare with hundreds of commercial and personal vehicles passing through on any given day.

The Village of Coutts is in the Milk River detachment area, Del Bonita is in the Raymond detachment area, and Carway is in the Cardston detachment area. Presently all three detachment Commanders are off duty.

CBSA provided the name of the organizers as Personal Info.

Intelligence

What is currently known? When will it occur? How many persons are expected? (this field expands)

Open source information from RCMP, CBSA and s.38

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s.38

s.38 CBSA information indicates the convoy's intention is to block traffic at the port however they intend to allow animal loads, returning Canadians, border staff and local residents through.

Through CCMG discussions, the event organizer for Carway intends for this protest to be a one day event. The event organizers for Coutts intends for this to protract for a week or until restrictions and mandates are lifted.

Risk/Threat Assessment

What are the risks and/or threats for this event? (this field expands)

s.38

s.38

s.38 CBSA information indicates the convoy's intention is to block traffic at the port however they intend to allow border staff and locals through. Based on intelligence, this appears to be relatively low risk. However, should highway 4 be totally blocked, this could create a risk for emergency services to attend Coutts POE in the event of a medical or public safety emergency. This would also impact commercial commerce.

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Gold Strategy

Identify the Strategic Direction, Constraints, and Objectives for Silver Commander (this field expands)

Strategy Statement

Within a legal framework, the police response will be measured and proportionate to achieve objectives. The primary objectives will be allowing for peaceful and lawful protest and preserving life and property. Facilitation of the right to protest will require reasonable efforts to communicate with organizers both before and during the event. Preservation of life will take primacy of police response with property damage being a lesser response but will be considered within the response plan.

The preservation of access and egress routes for emergency responders will be prioritized to ensure the safety of participants, responding agency personnel, general public and residents. Police resources will be deployed with a planned escalation plan to ensure this is maintained.

Commerce and public travel will be maintained where possible, utilizing non use of force tactics and strategies. This restriction will be reassessed in the event the situation is protracted.

Silver Commander's Operational Plan

Situation (Plan Overview) (this field expands)

- 1) Del Bonita POE: This is a small port and is closed on Saturday January 29th, 2022. We do not anticipate the need at this time for a police presence. As such no resources will be deployed there unless the situation or intelligence changes.
- 2) Caraway Port: This is a small port and the event organizer intends for this to be a one day event and not to restrict live animals, workers, or emergency vehicles. A small police presence of two members will be deployed here in order to facilitate traffic flow and deter criminal offences. These members will work out of their marked police vehicles and will liaise with the event organizers in order to facilitate and foster good communications.
- 3) Coutts POE: This is the main border crossing in Alberta and will have the substantial share of the protesters (anticipate 200 plus vehicles). The remaining police resources will be deployed here, including general duty, STO, Traffic, Sheriffs, Media Liaison, and CCMG.

Mission (Objectives) (this field expands)

- 1) Preserve Life and protect property.
- 2) Ensure the right to peaceful and lawful protest and demonstration.
- 3) Develop and maintain open communication with organizers both before and during the event.
- 4) Maintain emergency access and egress routes.

Execution (Pre-event, Event, and Post-Event activities) (this field expands)

All members will conduct themselves in a calm and professional manner at all times, while keeping in mind the Gold Commander's Mission Objectives. Authorities include:

Criminal Code Authorities:

Section 25CC Lawful Execution of Duties

Section 3CC Unlawful assembly 3 or more persons

Section 64CC Riot 3 or more persons

Section 30CC Preventing a breach of the peace

Section 31CC Breach of Peace

Section 63-69CC Unlawful assemblies and riots; includes wearing a mask or disguise during an unlawful assembly

Section 127CC Disobeying a court order if the protest continues on for an extended period of time.

Section 129CC Obstruction

Section 175CC Causing a disturbance

Section 266-270CC Assault Assaulting a police officer and assault causing bodily harm.

Section 351(2)CC Wearing a mask or disguise, with intent to commit and indictable offence

Section 423 (1)(c)CC Intimidation-persistent following

Section 430 (1)CC Mischief to property (over \$5000)

Provincial Legislation Authorities:

Section 2 Critical Infrastructure Act

Section 73(1) Public Health Act - Breaching a public health order

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Section 2(1) Trespass to Premises Act

Traffic Safety Act:

Sec 155(2)(f) TSA - Stunt on Highway

Sec 2(1)(c) Rules of the Road Regulations - Parking on a Highway

Sec 61 Rules of the Road Regulations - Obey directions of police officer

Pre-Event

- CCMG will maintain communication with the event organizers before, during, and post event.
- CCMG will provide pamphlet hand outs to the protesters at the Lethbridge staging area. These pamphlets will indicate the RCMP support of the right to a peaceful demonstration, the expectation on the participants to ensure one lane of traffic remains open, and the consequences of not doing so.
- These pamphlets will also be available to members at a checkstop at highway 4 and 501 to pass along to protesters while gathering intelligence.
- Federal Resources will deploy resources to ensure that Border Road remains unobstructed for emergency vehicle use

Event Start

- Traffic resources will deploy just prior to event and will maintain traffic safety patrols in the muster areas of the protestors and will report event kick off and approximate numbers of vehicles.
- Lethbridge City police have developed their own plan, and will action their own response until the convoy departs the City of Lethbridge. Blood Tribe police have also been made aware that the Fort MacLeod/Carway event will travel through the Kainai First Nations along Highway 2.
- Two traffic resources will maintain continuity of the Fort MacLeod/Carway event, and the remaining traffic resources will stay with the Lethbridge/Coutts event.
- All members will maintain high visibility on highway 4 near the Coutts POE including the south and north ends of the convoy.
- Members should be aware of the possibility that they will video and/or audio recorded during this deployment, and are to avoid engaging in conversation with the protest groups about the Vaccine Mandate, and to avoid conversations related to COVID as well.
- Members will ensure the protesters' rights to a peaceful protest.
- Members will report to bronze commander any complete blockade of the highway through communications and any necessary enforcement will also be reported to bronze commander.
- The event organizers have indicated they will allow vehicular access on highway 4 for Canadians returning from the USA, local Coutts residents, trucks hauling livestock, and emergency vehicles.
- If a total blockade of the highway is initiated, discussions including warnings to the vehicle operators will occur.
- Further enforcement actions will be authorized through bronze and silver commander.
- The anticipated first enforcement actions will remain reaming measured and proportionate, and could include violation tickets to the operators under appropriate legislation.
- If the protester continues to refuse to comply, enforcement actions may then move to arrest under appropriate legislation and seizure/towing of the offending vehicle(s).
- Police will commence a scene presence on the morning of January 29th, 2022, and maintain a presence 24 hours a day until this event is finished and the convoy departs.
- Should this protest lead into a public order disruption with risk to public/police safety and property damage, additional STO resources will be requested and deployed to the scene in order to de-escalate and enforce the law as necessary.
- Federal Units will be assigned the task to gather and collect information and evidence to support subsequent charges against violators that can be laid after the fact by the RCMP of jurisdiction (ie Milk River Det).
- Due to the low risk assessment of this event, no ambulances will be held on standby. Should medical attention be required, contact via 9-1-1 or SAOCC.
- Traffic Service Reconstructionist has a drone on standby should it be required.
- Any persons arrested as part of this event will be held at the Raymond or Cardston Detachments as dictated by the closest location,

Post Event

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-Once the protest group indicate that they are prepared terminate the event(s), members will make efforts to ensure traffic safety is maintained while the convoys disperse.
-Any followup enforcements will be processed through the Milk River detachment, based on pre-charge consultations

Administration and Logistics (Resource List, Command Post) (this field expands)

PSE Susan Fifield i/c of Admin and Logistics.

Command Post: Coutts Border Crossing Facility.

Command and Control (Organizational Chart) (this field expands)

Gold Commander: C/Supt Trevor Daroux

Silver Commanders: Insp Ian Shardlow and S/Sgt Kevin Charles

Bronze Commander: S/Sgt Chris Zanidean

Sub-Bronze Commander: Sgt Rob Harms

Bronze Commander: Sgt Farid Siddiqui - Federal Policing

Bronze Commander: S/Sgt Scott Fuller - STO (Public Order)

Communications (Operational and Strategic) - See Instructions (this field expands)

Police Radio: AFRCS Milk River Talk Group

RCMP Issued Android cell phones will also be utilized.

Media Liaison - Cpl Curtis Peters

SAOCC has been advised of this event and police resources and plan to have a dedicated.

Legal Dept: DOJ Barry Beckendorf

Bronze Commanders Tactical Plan No. 1

Name of Bronze Command Function or Geographical Area of Responsibility, e.g. Special Tactical Operations or Traffic

S/Sgt Chris Zanidean: All RCMP Uniform Members from Milk River, Cardston, & Raymond Dets

Briefly describe Silver Command's Tactical Intent for this Bronze Command (include any specific direction, objectives and constraints and indicate to Bronze Command if a separate Tactical Plan on Form KD5495 is required) (this field expands)

Insp. Jason Delaney: Sheriff Resources Sub Bronze

Sgt Rob Harms: RCMP Sub Bronze

- 1) ITU and Sheriff resources will maintain a traffic safety envelope over the outer perimeter from the Kick Off site(s) to the point of the protest action(s).
- 2) Once the protest/blockade area(s) have been established, ITU and Sheriff resources will also provide an external check point prior to blockades to provide direction for the uninvolved motorists and prevent further congestion and/or delay at the blockade site
- 3) CCMG will be the focal point of any communication with the protest organizers
- 4) Volker Steven has oversight of that portion of the roadways, and can be called upon to assist with traffic safety and traffic calming measures as required

Bronze Commanders Tactical Plan No. 2

Name of Bronze Command Function or Geographical Area of Responsibility, e.g. Special Tactical Operations or Traffic

S/Sgt Scott Fuller: STO resources

Briefly describe Silver Command's Tactical Intent for this Bronze Command (include any specific direction, objectives and constraints and indicate to Bronze Command if a separate Tactical Plan on Form KD5495 is required) (this field expands)

- 1) STO resources will be deployed into the protest area to provide uniformed officer presence
- 2) Should the blockade deteriorate to the point that it is declared a Public Order event, STO will engaged for that level of enforcement action

Bronze Commanders Tactical Plan No. 3

Name of Bronze Command Function or Geographical Area of Responsibility, e.g. Special Tactical Operations or Traffic

Sgt Farid Saddiqui: i/c of all Federal Support Units (SOC, IMET, IBET, POC).

Briefly describe Silver Command's Tactical Intent for this Bronze Command (include any specific direction, objectives and constraints and indicate to Bronze Command if a separate Tactical Plan on Form KD5495 is required) (this field expands)

- 1) Federal resources will be deployed along Border Road to ensure that it is maintained for unobstructed flow of traffic as egress and emergency vehicle usage
- 2) Federal resources will responsible for the gathering of evidence in relation to possible criminal offences, and will provide investigative assistance post event as well.

Bronze Commanders Tactical Plan No. 4

Name of Bronze Command Function or Geographical Area of Responsibility, e.g. Special Tactical Operations or Traffic

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Briefly describe Silver Command's Tactical Intent for this Bronze Command (include any specific direction, objectives and constraints and indicate to Bronze Command if a separate Tactical Plan on Form KD5495 is required) (this field expands)

Financial Authorities

Who are the persons with financial authorities for this project? (if required, attach a financial plan) (this field expands)

Acting Assistant District Officer Insp Ian Shardlow (FAA Authority)

PSE Susan Fifield (Acquisition Card)

Distribution List

List all persons/units that have or will be receiving a copy of this form (this field expands)

Gold Commander: C/Supt Trevor Daroux

Silver Commanders: Insp Ian Shardlow and S/Sgt Kevin Charles

Bronze Commander: S/Sgt Chris Zanidean

Sub-Bronze Commander: Sgt Rob Harms

Sub-Bronze Commander: Sgt Farid Saddiqui

Bronze Commander: S/Sgt Scott Fuller

A/Commr John Ferguson - K Div Crim Ops

C/Supt Kevin Kunetzki - K Div Crim Ops

Signatures

Silver Commander (Operational Plan Owner) I.R. SHARDLOW, Insp	Silver Commander Signature	Date (yyyy-mm-dd)
Gold Commander (Overall Plan Approval) T. DAROUX, C/Supt	Gold Commander Signature	Date (yyyy-mm-dd)